

DFS Security recommendations for regulators and providers

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DFS Security Recommendations

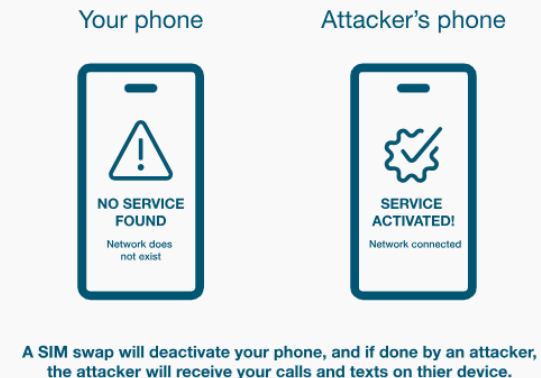
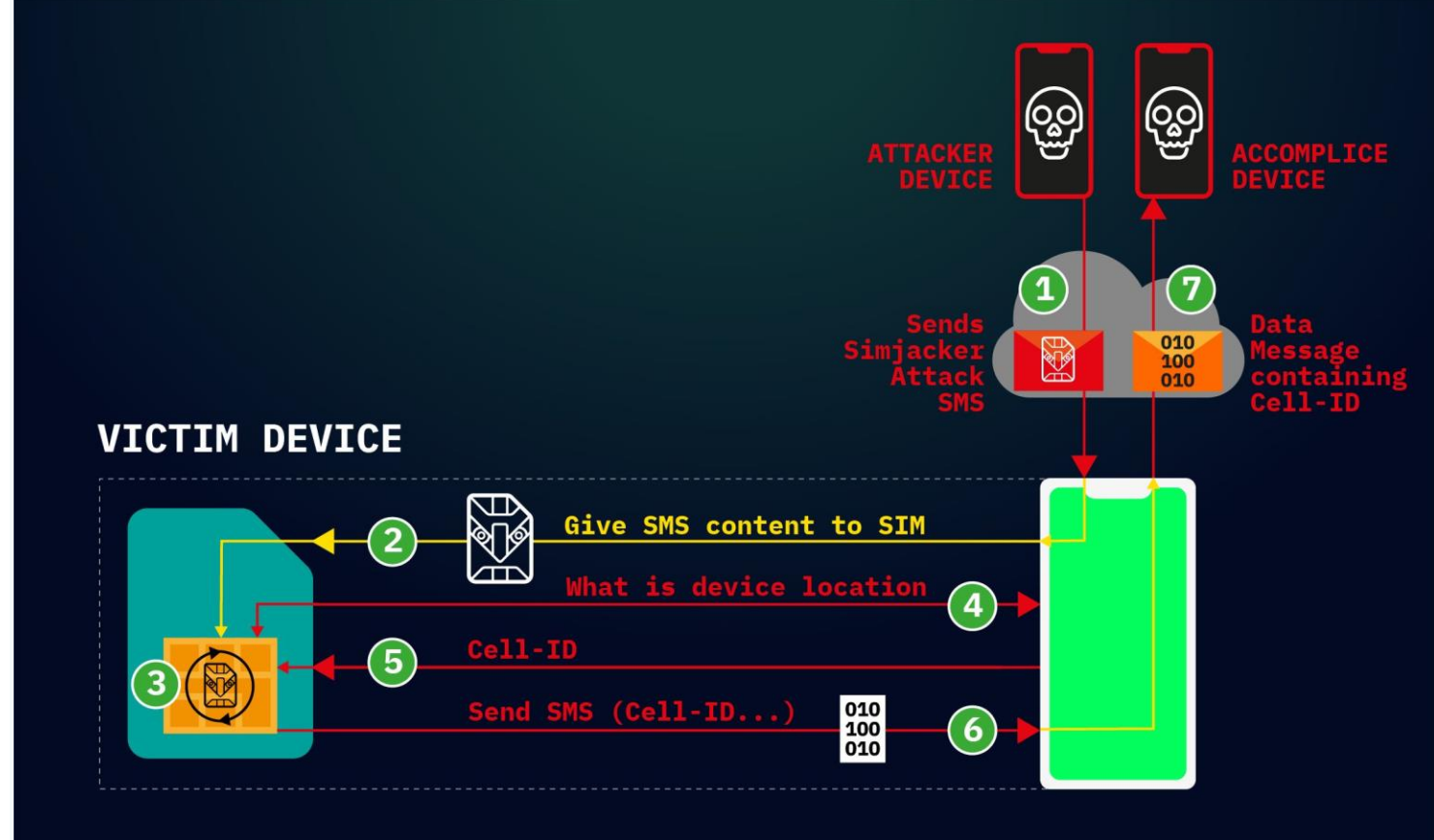
1. [Security recommendations to protect against DFS SIM related risks like SIM swap fraud and SIM recycling](#)
2. [Recommendations to mitigate SS7 vulnerabilities](#)
3. [Template for a Model MOU between a Telecommunications Regulator and Central Bank related to DFS Security](#)
4. [Mobile Application Security Best practices](#)
5. [DFS Consumer Competency Framework](#)

Regulatory Guidance to mitigate SIM risks

Related report:
[Security testing for USSD and STK based DFS applications](#)

SIM risks

- SIM cloning
- SIM swaps
- SIM Recycling
- Binary over the air attacks (Sim jacker and WIB browser attacks)



Airtel issues fraudster duplicate SIM without proper verification, Soldier loses lakhs from SBI a/c: How to protect yourself

By Neelanjit Das, ET Online • Last Updated: Aug 20, 2024, 08:33:00 PM IST

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Synopsis

SIM card fraud: Bharti Airtel has issued a duplicate mobile SIM card to a fraudster and as a result of this a Indian Army soldier posted in Jammu & Kashmir lost Rs 2.87 lakh from this State Bank of India (SBI) a/c. The soldier fought with Airtel for 7 years and finally won the case with Rs 4.83 lakh compensation to be payable by Airtel; NCDRC.



A soldier who was a long-term [Airtel](#) customer lost Rs 2,87,630 from his [State Bank of India \(SBI\)](#) savings bank account due to a mobile '[SIM swap fraud](#)'. The [fraud](#) happened when Airtel issued a duplicate mobile [SIM card](#) to an unknown person without

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Regulatory Guidance to mitigate SIM risks

- Regulatory coordination between telco and DFS regulator on SIM vulnerabilities.
- - e.g. An MOU between the DFS regulator and Telco regulator
- Standardization by regulators of SIM swap rules amongst MNOs/MVNOs
- Recommending security measures for DFS operators on SIM risks.



**Business Rules & Operational Processes for
Implementation of the SIM Replacement Guidelines 2022**

MOU between the Central bank and Telco regulator

A bilateral MOU related DFS should be in place between the ICT and Financial regulators.

responsibilities of the central bank and ICT regulator for security of DFS (SIM swap fraud, SS7, consumer protection etc.)

modalities around the creation of a Joint Working Committee on DFS security and risk-related matters.

1 Basis of the Memorandum of Understanding

In recognition of the growing convergence of telecommunications and financial services in what has been identified as 'Digital Financial Services,' the Authorities have identified a need for Regulatory interaction and collaboration to ensure the integrity, security, stability and protection of participants and end users relating to the provision of these services.

The Central Bank and the National Telecommunications Regulator shall cooperate with each other for the oversight and supervision of DFSPs and MNO communications networks under their respective financial and telecommunications mandates to ensure the highest levels of security, reliability, consumer protection, fair and equitable access to facilities, and confidentiality.

Recognizing too that both the Central Bank and the National Telecommunications Regulator each have limited scope of supervision and oversight of components of DFS, this MOU is entered into to establish the manner in which the authorities will jointly oversee, supervise, and interact with each other in respect of any matters relating to DFS that touch on their respective mandates and remits, and so together strengthen and/or address any gaps in the Regulatory, supervisory and oversight framework for DFS in (the country).

This MOU is entered on the basis of mutual respect, in a spirit of goodwill, and does not affect the independence of the two Authorities hereto.

This MOU aims to promote the integrity, efficiency, and efficacy of participants by improving effective regulation and enhancing the supervision of DFS.

2 Areas of cooperation and cooperation strategies general provisions

2.1 The parties agree to cooperate in their respective roles in dealing with matters relating to:

- a) DFS generally;
- b) Full and fair access to, security, and reliability of all components of DFS in (the country);
- c) Consumer Protection; and
- d) Any other relevant areas of possible collaboration between the Authorities.

2.2 The cooperation between the Central Bank and National Telecommunications Regulator shall focus around the following issues and processes:

- a) Exchange of any relevant information;
- b) Mutual capacity building;
- c) Investigation of any incident, issues and cases relating to the scope of this MOU;
- d) Joint or individual hearings, as needed;
- e) Use of common systems for DFS transaction monitoring
- f) Fostering competition and promoting a level playing field for all participants of a DFS ecosystem;
- g) Dispute resolution between providers, and between consumers as end users;
- h) Development, monitoring and enforcement of relevant provisions of respective laws, by-laws, guidelines, or regulations where these may relate to DFS;

MNO controls on SIM swaps (SIM swap rules for MNOs and MVNOs)

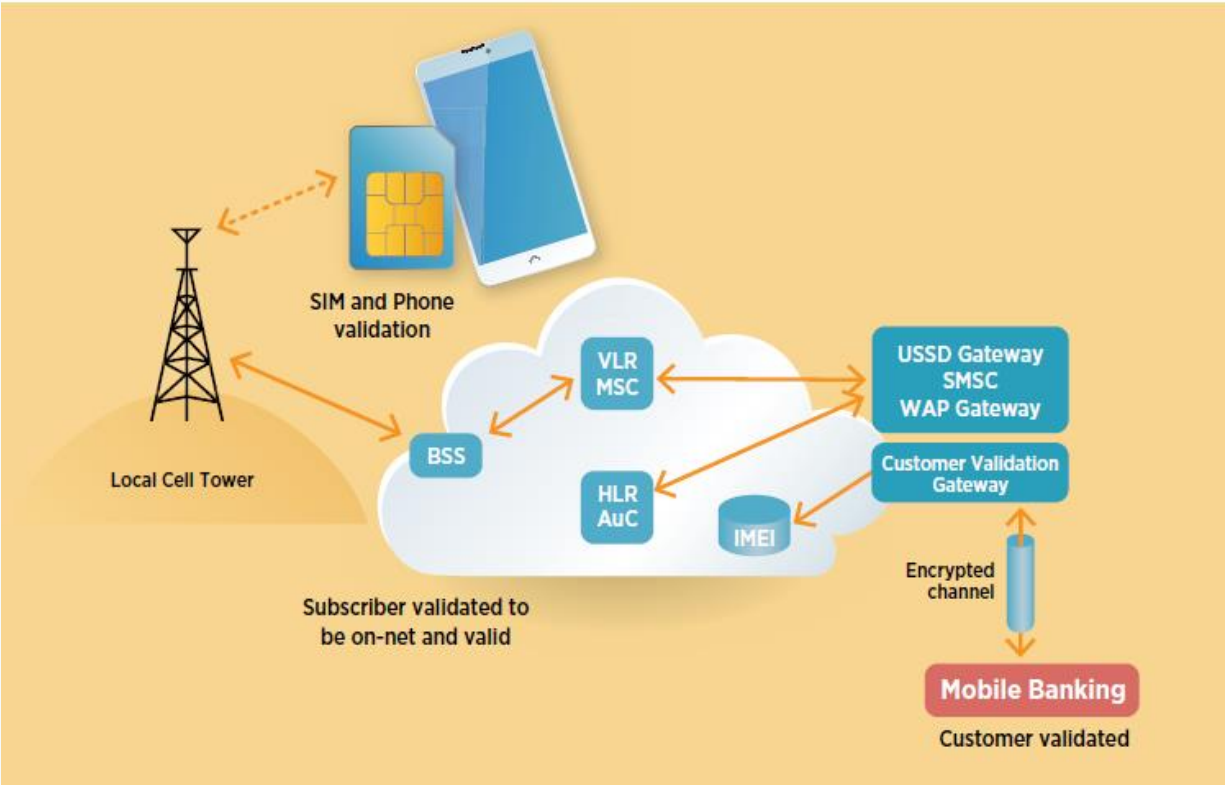
- the MNO/MVNO or its agents must capture a biometric, facial image of the proxy which must be kept for a specified period.
- MNOs should notify DFS providers on swapped SIMs, ported and recycled numbers.
- SIM swap notifications to users
- Biometric SIM swap verification
- Multifactor user validation before SIM swap
- Secure SIM data protection
- Holding time before activation of a swapped SIM
- Service support representatives training

- iv. **Biometric SIM swap verification:** Mobile providers should adopt biometric verification before a SIM swap/SIM replacement is performed.
- v. **Multifactor user validation before SIM swap:** Mobile providers should use using a combination of something they are, something they have, or something they know authenticate users before a sim swap. User authentication challenges should include verification of personal details (address, email address, DOB), Account information (activation date, last payment, service type), device information (IMEI, ICCID), usage information (recent numbers), knowledge (PIN or password, security question), possession (email OTP, SMS OTP).
- vi. **Information sharing with DFS provider on SIM swaps and SIM recycling:** MNO should design a mobile number recycling process that involves communicating with DFS providers on Mobile Subscriber Identification Numbers (MSIDN) churned or recycled. (In this context: number recycling is when the MNO reallocates a dormant/inactive Mobile Subscriber Identification Number (MSISDN) to a new customer). When a SIM is recycled, the mobile operator reports the new IMSI related to the account phone number. The DFS provider should block the account until the identity of the new person holding the SIM card is verified as the account holder.
- vii. **SIM swap notifications to users:** On request for a SIM swap, sending of notifications via SMS, IVR or Push USSD of the SIM swap request to the (current) SIM/phone number owner, in case the SIM is still live, and then waiting for a positive response from the owner for a certain time before undertaking the SIM swap
- viii. **Secure SIM data protection:** The mobile operator should safeguard personal information that can be used during SIM swaps and securely store SIM data like IMSI and SIM secret key values (KI values).
- ix. **Holding time before activation of a swapped SIM:** A general holding time from the time of a SIM card request to providing the new SIM card to the requestor
- x. **Customer support representatives training:** Provide better training to customer support representatives. Representatives should thoroughly understand how to authenticate customers and that deviations from authentication methods or disclosure of customer information prior to authentication is impermissible.

DFS operators controls to mitigate SIM swaps

- Real time IMSI/ICCID detection
- Real time device change detection – device to DFS account binding
- Encourage use of secure DFS access through apps.

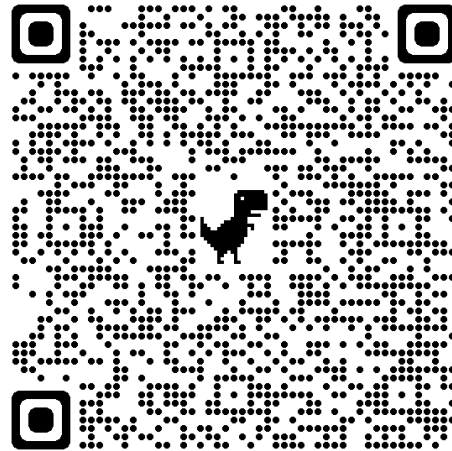
IMSI validation gateway



Architectural implementation of IMSI validation gateway.
Source: ITU Report on SS7

Category: PREMIUM	
API Name	API Definition
Sim Swap API	API which allows a corporate customer to check if a given MSISDN has performed a SIM swap. Returns 'MSISDN,' date of last SIM swap'
Authentication API	API which allows a corporate customer to use MTN Service to send OTPs . A customer is onboarded on the MTN instance and the OTP service is configurable to them
KYC Premium API	API allows a customer to check if the KYC info provided by its customers matches with that provided at Sim registration. Returns one or more actual customer details. This requires customer consent

Example implementation of IMSI validation gateway by MTN.
source: MTN website



<http://www.itu.int/go/dfssl>

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Thank you!