

International telecommunication/ICT economic and policy issues

17 February 2025
Libreville, Gabon

itu.int/go/WS_FGCD_05

**Progress report and next steps:
for the Terminology and
Taxonomy Report on the Costs
of International Internet
Connectivity**

- **Author:** Prof. Emanuele Giovannetti, Anglia Ruskin University,
- Vice Chair WG2- Focus Group on Costing Data Services & Vice Rapporteur TTU-D SG1 Q41.

Introduction

The costs of International Internet connectivity (IIC) play a vital role in influencing the accessibility and affordability of internet services around the globe. The International Telecommunication Union (ITU) collects data, indicators, and metrics that are a natural starting point for analysis of country and regional differences in their costs of international internet connectivity.



The purpose of this work is to organise a Taxonomy for these metrics and indicators that the ITU uses to quantify and evaluate the global costs associated with international internet connectivity.



Suggestions for improvements, of either the metrics, underlying concepts, or practical data access that make the use of this valuable data easier for policy makers..

Key Cost Categories of IIC

Infrastructure
Costs

Bandwidth
Costs

Operational
Costs

Regulatory
Costs

Market and
Competitive
Costs

Geographic and
Environmental
Costs

End-User Costs

The Internet Supply Chain

Definition: Steps in transmitting internet content from source to destination

Key segments: International Mile, Middle Mile, Last Mile, First Mile, and the Invisible Mile

International Mile

Definition: Connects a country to the global internet via undersea cables, satellites, and cross-border fiber-optic cables

Significance: Critical for global internet access

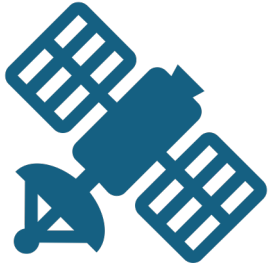
Middle Mile

Definition: Backbone network linking international gateways to national/regional networks

Components: National Backbones, Intercity Networks, IXPs, and Content Delivery Networks (CDNs)

Importance: Reducing dependency on international bandwidth

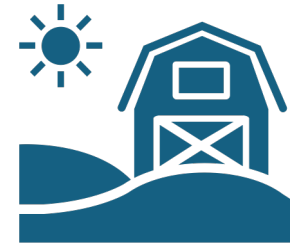
Last and First Miles



Last Mile: Connects end users to broadband services via fiber, DSL, wireless, or satellite



First Mile: End-user devices connecting to local networks



Challenges: High costs in rural areas

The Invisible Mile

Definition: Non-physical infrastructure elements, including regulatory frameworks, cybersecurity, and data governance

Significance: Ensuring efficiency, security, and accessibility

Submarine Cables

Exhibiting all In-Service and Planned Systems
with Landings and Other Critical Information, 1954.

Infrastructure Costs

These costs are due to technical-costs aspects and to economic, market and potentially regulatory aspects, governing the economic transactions among the different operators that own the relevant components of the infrastructure used for the IP data transfers.



Major cost components:



Submarine Cable Infrastructure



Satellite Infrastructure



Internet Exchange Points (IXPs)



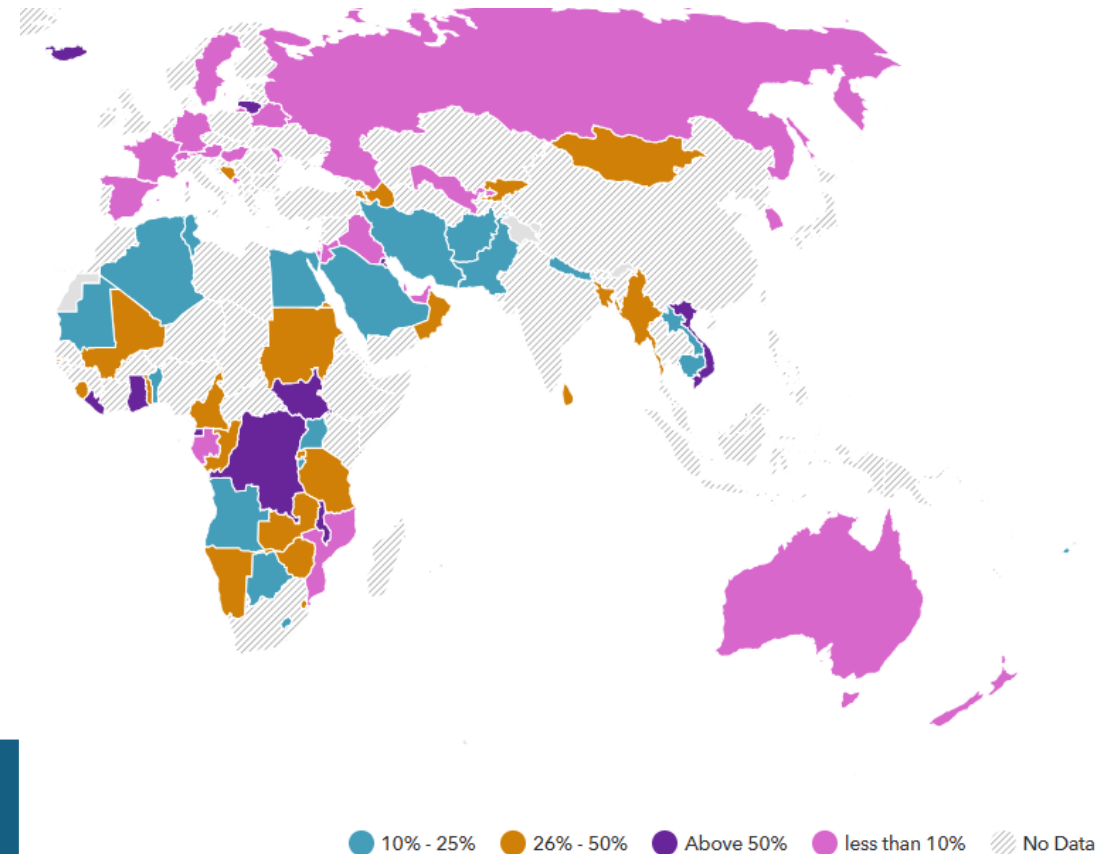
Cost reduction strategies:
Increased local hosting and improved network infrastructure

The ITU collects this data about the **Portion of access costs to international connection in retail price**.

This is a crucial variable to understand the link between international internet connectivity and affordability.

It is evident that for the 7.65 % countries in the world for which this represents more than 50% and this percentage rises to 15,90% for African countries.

Portion of access costs to international connection in retail price	World	Africa	Arab States	Asia & Pacific	CIS	Europe	Americas
Above 50%	7.65%	15.90%	4.54%	10%	0%	4.34%	2.85%
26% - 50%	9.18%	22.70%	9.09%	7.50%	11.10%	2.17%	2.85%
10% - 25%	11.20%	20.50%	13.60%	15%	0%	2.17%	8.57%
less than 10%	10.20%	2.27%	18.20%	2.50%	22.20%	19.60%	8.57%



Source: ITU

<https://datahub.itu.int/data/?i=11901>

Table Modalities of International Internet Connectivity

This indicator allows multiple choice per country/economy,
Source: ITU World Tariff Policies Database

Indicator		Africa	Arab States	Asia & Pacific	CIS	Europe	The Americas	Total
Does your country have access to international connectivity?	Yes	40	17	28	6	39	31	161
	No	0	0	0	0	0	0	0
If yes, by which modes? *	Submarine cable	33	16	22	1	23	30	125
	Satellite	32	14	26	4	25	21	122
	Fibre	30	12	16	6	32	20	116
	Other	2	1	3	0	7	1	14
How many international landing stations do you have in your country? Please indicate the number of points per type. *	Submarine cable	26	15	21	1	11	22	96
	Satellite	24	11	21	3	6	12	77
	Fibre	22	13	11	5	9	11	71
	Other	4	0	1	0	4	1	10
Who has control over the landing points in your country? *	Incumbent operator	19	13	20	4	19	17	92
	Government	11	4	6	2	3	4	30
	Private and Public Partnership (PPP)	12	1	3	1	8	2	27
	Consortium of alternative operators	5	3	4	0	3	4	19
	Other	10	6	11	2	20	15	64
Region size		44	22	40	9	46	35	196

Satellite Infrastructure

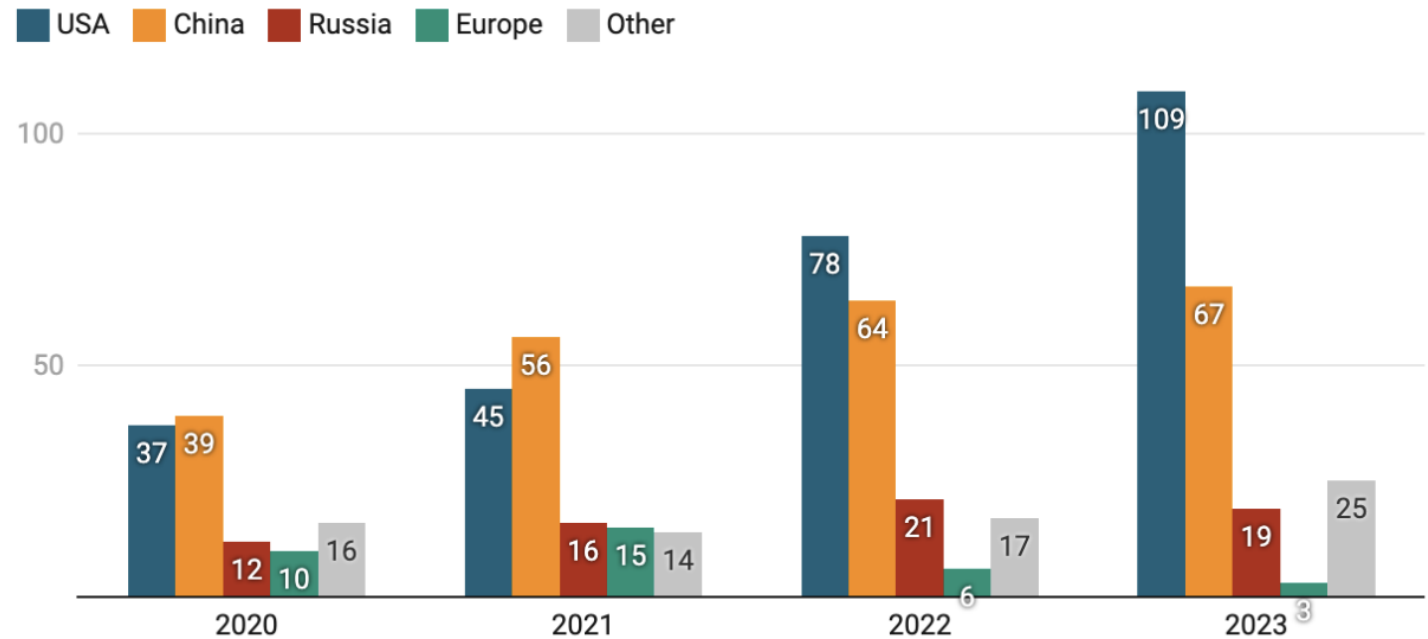
- Costs related to satellite communication systems used for international internet connectivity, including satellite launches, ground stations, and satellite bandwidth. Typical data sources for Satellite Infrastructure are Reports from satellite operators.

- Source

<https://payloadspace.com/2023-3-orbital-launches-by-country/>

2023 Orbital Launch Attempts by Country

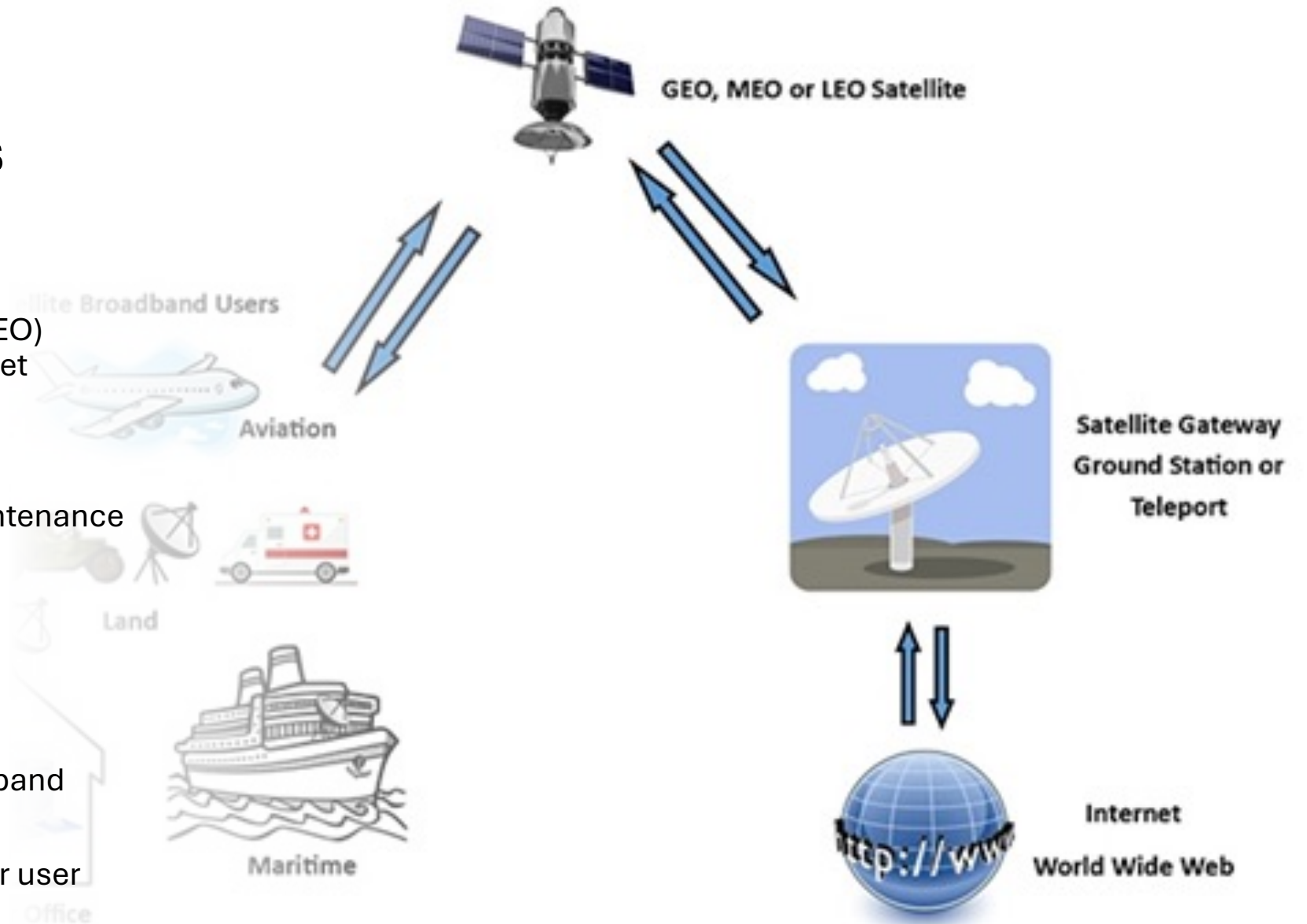
223 orbital launches were attempted last year. 212 reached orbit.



Note: Rocket Lab missions in New Zealand are not counted as US launches. Other 2023 launches include New Zealand (7), India (7), Japan (3), North Korea (3), South Korea (2), Iran (2), Israel (1).

Example: LEO Satellite Costs Across Countries (Part 1)

- **Definition:** Low Earth Orbit (LEO) satellites provide global internet coverage
- **Cost Factors:**
 - Satellite deployment and maintenance
 - Ground station operations
 - Spectrum licensing fees
- **Regional Differences:**
 - Developed nations: Higher investments in satellite broadband
 - Developing nations: Limited infrastructure, higher costs per user



Example: Starlink LEO Satellite Costs Across Africa

Leading ISP price per month

the leading fixed internet service provider (ISP) in Ghana, Kenya and Cape Verde. It's just slightly more expensive in Botswana and

Starlink Price (USD) Leading ISP Price (USD)

\$10.04 \$23.16

\$28.54 \$27.05

\$28.73 \$10.39

\$28.78 \$17.99

\$28.81 \$26.97

\$30.00 \$221.74

\$32.70 \$42.04

\$33.90 \$71.13

\$46.95 \$54.75

\$47.12 \$31.29

\$48.47 \$9.59

\$50.18 \$22.66

STARLINK vs ISP PRICE IN AFRICA

Starlink is now
the leading int
in five African



on January 9, 2025. Burundi, Sierra Leone, Malawi, and South Sudan are
due to lack of information from communications authorities.

Source: Starlink Availability Map & Communications Authority Reports + ISP Website

Source: Starlink, various ISP website via Rest of World.
Prices in USD and as of Jan. 9, 2025

- **Table 1: IXPs and their Governance**

* This indicator allows multiple choice per country/economy
Year: 2021 or latest available data. Source: ITU World Tariff Policies Database Section 9. Part 4: Access to International Facilities (International Connectivity) ITU Tariff Policies Survey - results 2021

International Bandwidth Usage

Trends: Increasing demand for international bandwidth (~30% annual growth) [Source: ITU, World Bank]

Regional Disparities:

Developed countries: High bandwidth availability (~200-400 Mbps per user)

Least Developed Countries (LDCs): Limited bandwidth

Table 6: International bandwidth usage. International bandwidth divided by the number of Internet users.

Region	Value	Year
Africa	84.9	2022
Arab States	168	2022
Asia & Pacific	192	2022
CIS	117	2022
Europe	397	2022
Land Locked Developing Countries (LLDC)	86.5	2022
Least Developed Countries (LDC)	37.7	2022
The Americas	261	2022
World	233	2022

Source, ITU
<https://datahub.itu.int/data/?i=242&u=per+Internet+user>



Market and Competitive Costs

Issues:

Monopolization leading to high markups

Lack of infrastructure sharing

Impact of gatekeepers on pricing

Regulatory measures:

Open Access Mandates, Peering Policies

National policy or regulation that mandates access to international facilities/landing points.

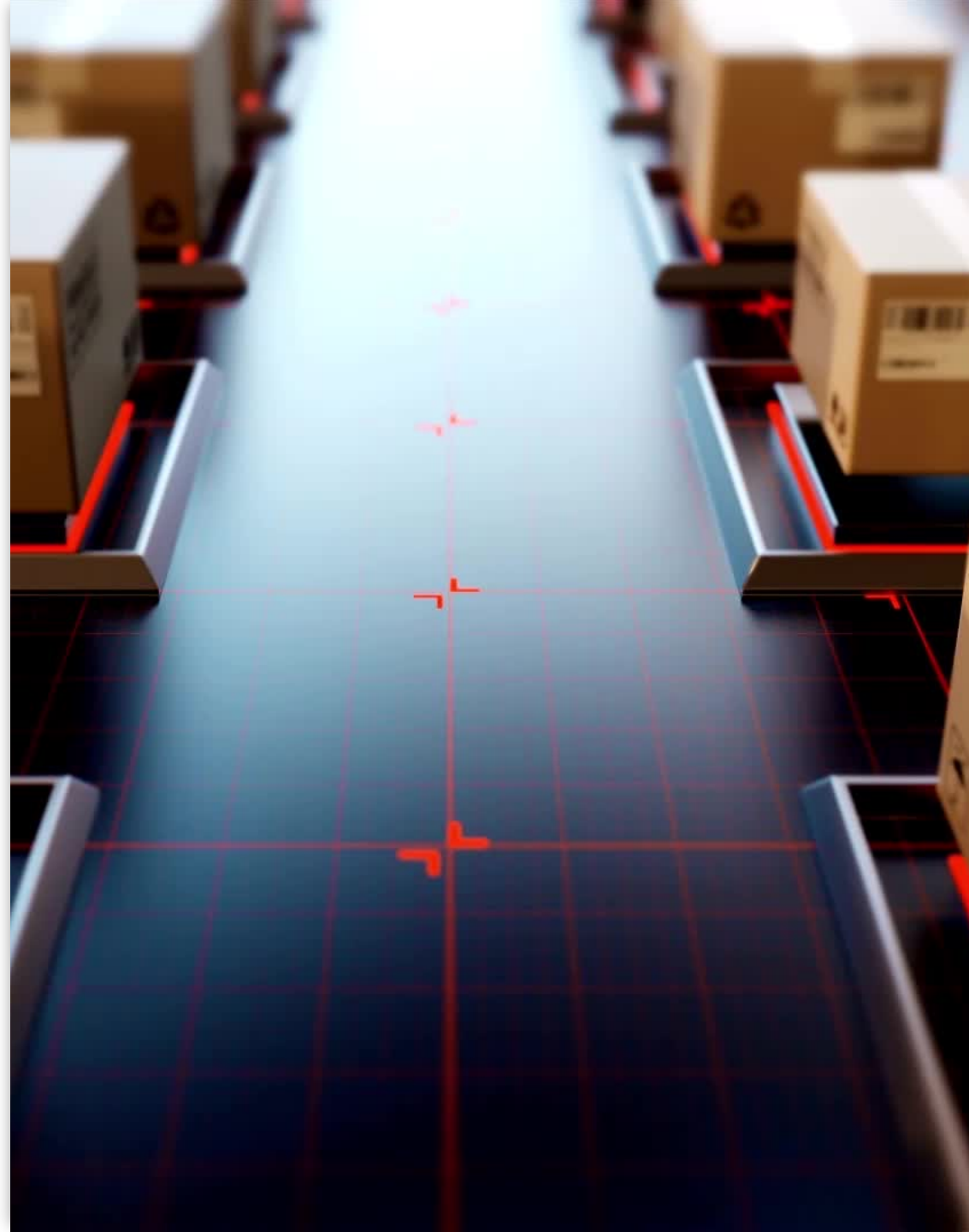
Regions and Groups

☒ Show available data only

Economy ↓	Status		Year
Africa	<div><div></div></div>	63.6%	2024
Arab States	<div><div></div></div>	40.9%	2024
Asia & Pacific	<div><div></div></div>	41.5%	2024
CIS	<div><div></div></div>	33.3%	2024
Europe	<div><div></div></div>	10.9%	2024
The Americas	<div><div></div></div>	25.7%	2024
World	<div><div></div></div>	36%	2024

Assessing Gatekeepers and hierarchy in Internet connectivity

- A Gatekeeper brings the risk of increasing the price cost margins
- A Gatekeeper is a provider along the IP packets routing path that is very well connected, has high Network centrality, and its direct neighbors are poorly interconnected among themselves, so that they are unable to bypass such a central node, for example to access an international gateway.



Steps used to optimize costs of international connectivity. 2021

Steps used to optimize costs of international connectivity	World	Africa	Arab States	Asia & Pacific	CIS	Europe	The Americas
Hosting of most frequently visited web sites (e.g. search engines, Data Centers, Content delivery network (CDN), Cache Servers, etc.)	11.70%	4.54%	13.60%	17.50%	11.10%	13%	11.40%
Encourage the development of local content	5.10%	6.81%	4.54%	5.00%	0%	4.34%	5.71%
Implementation of Internet Exchange Point (IXP)	23%	47.70%	18.20%	12.50%	11.10%	15.20%	20%
Other	12.80%	11.40%	18.20%	10%	11.10%	10.90%	17.10%

- The ITU considered 4 different policies seen as steps used to optimize costs of international connectivity. Below we report the distribution of these policies among regions. From this data we can see that the “Implementation of Internet Exchange Point (IXP)” is a step adopted by 47.70% of the African Countries, indicating this as a key priority, towards reducing the costs of international internet connectivity

Alternative Connectivity Models

Emerging Solutions:

Community Networks
(~20%-40% cost savings
in rural areas) [Source:
Internet Society]

TV White Spaces (TVWS)

Spectrum Refarming

Access Infrastructure
Sharing (e.g., Wholesale
Open Access Networks)

Conclusion and Recommendations

Thank you!



Summary:



Cost structures of IIC are complex and vary by region



Addressing market inefficiencies can enhance affordability



Policy Recommendations:



Expand infrastructure investment



Improve regulatory frameworks



Encourage alternative connectivity models



International collaboration is key to reducing global internet connectivity costs

References

1. APC (Association for Progressive Communications). (2020). "Community Networks and Local Access: Promoting Alternatives to Internet Infrastructure."
2. D'Ignazio A. and Giovannetti E. (2014) "Continental Differences in the Clusters of Integration: Empirical Evidence from the Digital Commodities Global Supply Chain Networks" *International Journal of Production Economics*, Volume 147-B, pp 486–497
3. D'Ignazio A. and Giovannetti E. (2009) "Asymmetry and Discrimination in Internet Peering Evidence from the LINX" *International Journal of Industrial Organization*, Vol.27, pp. 441- 448.
4. Giovannetti, E. and Hamoudia, M. (2022) "The Interaction between Direct and Indirect Network Externalities in the Early Diffusion of Mobile Social Networking", *Eurasian Business Review*. March 2022.
5. Giovannetti, E. and Sigloch S. (2015) An "Internet Periphery Study: Network Centrality and Clustering for Mobile Access in Bhutan." *Telecommunications Policy*, Volume 39, Issue 7, August 2015, Pages 608–622.
6. GSMA. (2019). "Maximizing Mobile Spectrum Utilization: A Guide to Spectrum Refarming."
7. Internet Society. (2018). "Community Networks: The Internet by the People, for the People."
8. ITU. (2017). "Regulatory and Technical Aspects of the Use of TV White Spaces."
9. ITU. (2018). "Infrastructure Sharing in Telecommunications: Issues and Best Practices."
10. ITU (2020) "The Last-mile Internet Connectivity Solutions Guide: Sustainable Connectivity Options for Unconnected Sites" <https://www.itu.int/en/myitu/Publications/2020/12/16/09/24/Last-mile-Internet-Connectivity-Solutions-Guide-2020>
11. ITU. (2020). "Spectrum Management for Mobile Broadband."
12. ITU, (2021). Economic policies and methods of determining the costs of services related to national telecommunication/ICT networks: Output Report on ITU-D Question 4/1 for the study period 2018-2021. ISBN 978-92-61-34561-7 (Electronic version), Geneva: International Telecommunication Union, 2021
13. Microsoft. (2020). "TV White Spaces: A Key Enabler for Global Internet Access."
14. Sigloch, Sebastian, Giovannetti, Emanuele & Fennell, Shailaja, (2016). "An exploratory network analysis of mobile broadband provider's infrastructure relationships in Tamil Nadu, India," 27th European Regional ITS Conference, Cambridge (UK) 2016 148705, International Telecommunications Society (ITS).
15. World Bank. (2020). "Wholesale Open Access Networks: A New Approach to Connectivity."
16. World Bank (2021). "Innovative Business Models for Expanding Fiber-Optic Networks and Closing the Access Gaps." <https://documents1.worldbank.org/curated/en/674601544534500678/pdf/Main-Report.pdf>