





Session 6: Public-Private Partnership in ADB

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Changed emphasis in ADB process

PPP Operational Plan – approved in April 2012

- Defines clearly PPPs in the context of ADB operations
- Prioritizes projects that can or should be done in the private sector
- Prioritizes ADB sovereign supports to projects that have the potential to attract private sector investment and lending
- Pure public sector projects only in those areas where private sector cannot go and/or have a strong poverty alleviation focus

ADB needs to leverage its budget

- Budget is to remain flat for the foreseeable future
- DMC government needs are increasing & costs of each project are increasing

BUT...ADB public sector support remains critical

- Sector-based reforms are still greatly needed and fully complement PPP
- Cross-cutting government wide themes in governance and public financial management also continue to be needed





PPP Operational Plan

- The Plan aims to provide a consistent analytical and operational framework for PPP assistance in support of Strategy 2020.
- PPP Definition: A PPP refers to a contractual arrangement between, public (national, state/provincial or local) and private entities through which the skills, assets and/or financial resources of each of the public and private sector are allocated in a complementary manner, thereby sharing the risks and rewards, to seek to provide optimal service delivery and good value to citizens.





Range of PPPs

PRIVATE

RELATIVE RISK

CONCESSION CONTRACTS

Investment into new or existing infrastructure by private sector; full system operation by private sector Ownership with private sector for duration of contract Risk profile: Budget-based revenue with government Revenue-based revenue risk with private sector; technical, financial, operational risks with private sector Duration: 15-50 years approx.

LEASE CONTRACT

Private sector fully responsible for providing services and operational investments Ownership remains with public sector Risk profile: revenue risk with private sector; major investments by public sector, some by private sector Duration: 10-30 years approx.

MANAGEMENT CONTRACT

Facility and/or operational management Ownership remains with public sector Risk profile: private sector receives fee, linked to performance; limited capital investment by private sector Duration: 5-15 years approx.

SERVICE CONTRACT

Maintenance of assets and/or equipment Ownership remains with public sector Risk profile: private sector receives fee for services Duration: 1-5 years approx.

PUBLIC

PRIVATE

PUBLIC-PRIVATE PARTNERSHIP

Source: Asian Development Bank.

OWNERSHIP/CAPITAL INVESTMENT

Integrating PPP into strategy/business plan

PPP initiatives

- National and sector frameworks
- Project-based intervention, carve-out from a sovereign project
- Complementary Interventions setting the stage: PPP-friendly
 - Tightening terms of sovereign lending
 - With reform agenda in mind: accountability, performance, sustainability
 - Sector reform programs
 - Tariff rationalization, corporatization of state entities; Performancebased contracting, measurement
 - Public financial management
 - Governance, Companies Law, Investment Policy, Budget sustainability and accountability
 - Capital markets
 - Debt market reform, debt and guarantee instruments





Operational Framework

Pillar 1	Pillar 2	Pillar 3	Pillar 4
Advocacy and capacity development	Enabling environment	Project development	Project financing
 Create awareness Invoke leadership Identify PPP potential in sector planning and the private sector development agenda Development capacity of government and ADB staff Enhance external knowledge management links 	Develop policy, legal, regulatory, and institutional framework to facilitate, guide, and manage the development of PPPs (country- or sector- specific)	 Align ADB project cycle to the PPP development process Assist in the development of pathfinder projects Provide support (including advisory support) throughout the process up to contract award and/or financial close that can come as expert support, tool kits, funding costs of transaction advisors, or procurement support 	Provide credit enhancement products, e.g., equity, long-term debt, refinancing subordinate debt, cofinancing, and guarantees Establish credit guarantee facility Provide public sector financial support through schemes such as viability gap funding
Regional Department Responsibility			Private Sector Operations Department

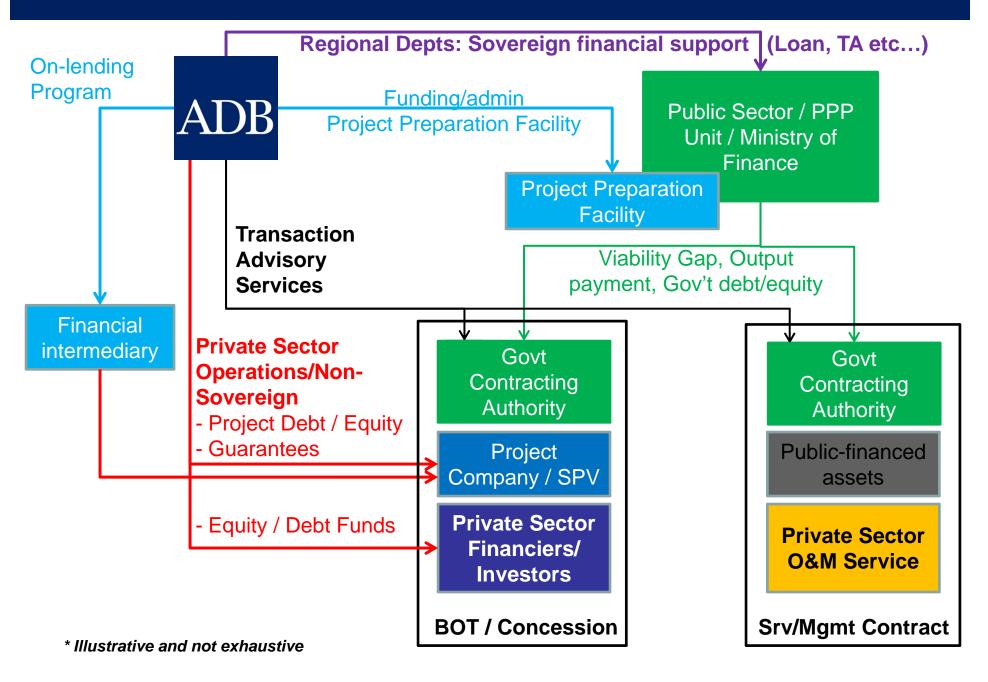
and Regional Department

ADB Initiatives Across the Four Pillars of the PPP OP

Pillar 2 Pillar 1 Pillar 3 Pillar 4 Advocacy and **Enabling** Capacity **Project Development Project Financing** environment **Development** ADB PPP Initiative in **PPP Program Project Preparation** Mainly PSOD project Operationalization in **Facilities & Provision of** finance with some RD-led India Bangladesh **Transaction Advisory** initiatives • PPP Cells set up in 23 States and 7 Ministries ■ The impact of the TA will be Preferred bidder announced ■ In 2013, PSOD financed 6 improved ability within the over 5 years with \$15.3 for the CHP5 PPP Project in PPP projects using \$697m in million technical government to identify, Mongolia where ADB is loans, \$120m in B loans, structure, tender, and close acting as the transaction \$100m co-financing (Clean assistance. on privately invested and/or **Tech Fund & Climate** advisor Focused in addressing owned and operated Change Fund) and \$35m in the constrains and ADB mandated as transaction a local currency loan. The infrastructure and challenges to PPP infrastructure services. advisor for the Turkmenistantotal project cost that development through Afghanistan-Pakistan-India PSOD's PPP activities helped the provision of ■ The outcome of the TA will energy project deliver was \$3.035bn capacity development be the delivery of an and support to operating PPPO and MOF ADB supported Project ■ \$128 million partial credit strengthening the PPP unit within **Development and Monitoring** quarantee facility set up by policy and institutional India Infrastructure Finance government, with the staff, Fund of the Philippines is framework. policies, and operating funding the project Company with ADB's development of PPP projects procedures to identify, support Pipeline development structure, bid out, and in the pipeline and support for pilot implement PPP projects was also Establishment of PDFs in INO infrastructure provided under the and VIE (planned)

initiative.

Examples of how ADB can support* PPPs



Mid-Term Review of ADB Strategy 2020: ADB as Project Enabler, Developer, Facilitator

"...ADB will strengthen its project development role and improve leveraging of its resources to attract greater investments from public sector, private sector, and other development partners. This will involve a combination of efforts including:

- using project preparation facilities and establishing new ones to develop infrastructure projects on a scale larger;
- ➤ linking bankable PPPs and other infrastructure projects to possible long-term financing sources, such as contractual savings and institutional investors;
- raising local currency financing in domestic markets for infrastructure, and using credit enhancement products; and
- replicating innovative instruments for financing, such as the ASEAN Infrastructure Fund, in other subregions of Asia and the Pacific.



