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| **Radiocommunication Assembly (RA-19) Sharm el-Sheikh, Egypt, 21-25 October 2019** |  |
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| **PLENARY MEETING** | **Document RA19/22-E** |
| **30 September 2019** |
| **Original: English** |
| Korea (Rep. of), New Zealand, Australia | |
| Proposal for the DRAFT REVISION TO RESOLUTION ITU-R 2-7 | |
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# 1 Introduction

During the closing CPM19-2 plenary session, it was requested to include in the summary of discussions that it may be useful to revise Resolution ITU-R 2-7 in order to address the several points regarding the CPM (see Section 4 of Doc. [CPM19-2/248](https://www.itu.int/md/R15-CPM19.02-C-0248/en)). The RAG at its session in 2019 was invited to consider an appropriate course of action to initiate prior to RA-19 a review and the preparation of a possible draft revision of Resolution ITU-R 2-7. The RAG decided to establish a Correspondence Group, and prepared draft revision of Resolution ITU-R 2-7. It still has several options and they should be discussed and resolved at RA-19.

# 2 Proposals

To encourage and facilitate its discussion during RA-19, the preferences highlighted green colour with reasoning were proposed in the attachment to this document.

Attachment: **1**

Attachment

*Note: This contribution is based on the draft revision of Resolution ITU-R 2-7 which was prepared by RAG CG. The proposals are highlighted with green colour.*

draft revision of Resolution ITU-R 2-7

RESOLUTION ITU-R 2-8

Conference Preparatory Meeting

(1993-1995-1997-2000-2003-2007-2012-2015-2019)

The ITU Radiocommunication Assembly,

considering

*a)* that the duties and functions of the Radiocommunication Assembly, in preparing for World Radiocommunication Conferences (WRCs), are stated in Articles 13 of the ITU Constitution and 8 of the ITU Convention, and in the relevant parts of the General Rules of conferences, assemblies and meetings of the Union;

*b)* that WRCs invite ITU-R to carry out studies on topics included in the WRC agendas in accordance with the relevant WRC Resolutions;

*c)* that it is necessary to organize the ITU-R studies and provide the results of these studies to WRCs;

*d)* that special arrangements are necessary for such preparations,

resolves

1 that a Conference Preparatory Meeting (the CPM) shall prepare a Report (the CPM Report) on the ITU-R preparatory studies to the immediately forthcoming WRC[[1]](#footnote-1)1;

2 that the CPM shall be convened and organized on the basis of the following principles:

*a)* that the CPM shall be permanent;

*b)* that the CPM shall address topics on the agenda of the next WRC and make provisional preparations for the subsequent WRC1;

*c)* that invitations to participate shall be sent to all Member States of ITU and to all Radiocommunication Sector Members;

*d)* that documents shall be distributed to all Member States of ITU and to all Radiocommunication Sector Members ;

*e)* that the duties of the CPM include the presentation, discussion, rationalization, and updating of material from Radiocommunication Study Groups addressing WRC agenda items (see also No. 156 of the Convention) taking into account relevant contributions;

*Option 1:*

*f)* that the CPM Report shall include, to the extent possible, reconciled differences in approaches as contained in the source material, or, in the case where the approaches cannot be reconciled, include the differing views and their justification;

*Option 2:*

*f)* that the CPM Report shall include, to the extent possible, reconciled differences in approaches as contained in the source material;

*Preference: Option 2*

– *Reasons: The current practice of CPM is already working based on Option 1. However, if that sentence is added explicitly in this Resolution, there is a possibility that many views could be generated rather than make an effort to derive the reconciled approach.*

*g)* that the CPM may also receive and consider new material submitted to its second session, including:

i) contributions concerning the regulatory, technical, operational and procedural matters, relating to next WRC agenda items;

ii) contributions on the review of existing WRC Resolutions and Recommendations in accordance with Resolution 95 (Rev. WRC-07) submitted by Member States and the Director of the Radiocommunication Bureau (BR);

iii) contributions concerning the preliminary agenda for the subsequent WRC submitted by Member States individually, jointly and/or collectively through their respective regional telecommunication organizations for information only. Short summaries (less than half a page) of these contributions should be included in the Chapter of the CPM Report dealing with the subsequent WRC preliminary agenda;

*Note: No agreement was reached on the need to keep or delete item iii).*

*Option 1:*

iv) contributions containing new sharing and/or compatibility studies submitted by Member States and the ITU-R sector members shall not be incorporated in the body of the CPM Report. Short summaries (less than half a page) of these contributions with the reference to the relevant input documents could be included in an Annex to the CPM Report for information only;

*Option 2:*

iv) not used;

*Preference: Option 2*

– *Reasons: Member States have different understandings of Option 1. Therefore, it is better not using this sentence.*

3 that the working methods shall be as presented in Annex 1;

4 that guidelines for preparation of the draft CPM Report are presented in Annex 2.

Annex 1

Working methods for the Conference Preparatory Meeting

A1.1 Studies of regulatory, technical, operational and procedural matters shall be undertaken by the Study Groups, as appropriate.

A1.2 The CPM shall hold two sessions during the interval between WRCs.

A1.2.1 The first session will be for the purpose of coordinating the work programmes of the relevant ITU‑R Study Groups, and preparing a draft structure for the CPM Report, based on the agenda for the next and subsequent WRCs, and for taking into account any directives which may have come from the previous WRC. This first session shall be of short duration (in general, no more than two days) and should normally be held immediately after the end of the preceding WRC). The Study Group Chairmen and Vice-Chairmen should participate.

A1.2.2 The first session shall identify the topics for study in preparation for the next WRC and, to the extent necessary, for the subsequent WRC. These topics shall be derived exclusively from the next WRC agenda and the subsequent WRC preliminary agenda and should, as far as possible, be self-contained and independent. For each topic a single ITU‑R group (which could be a Study Group or Working Party, etc.) should be identified to take responsibility (as the responsible group) for the preparatory work, inviting input and/or participation from other concerned ITU‑R groups as necessary. As far as possible, existing groups should be used for this purpose, with new groups being established only where this is considered to be necessary.

A1.2.3The second session shall prepare the CPM Report for the next WRC. The second session shall/will be of adequate duration to accomplish the necessary work (at least one week but not exceeding two weeks). It shall be scheduled to allow publication of the CPM Report in the six official languages of the Union at least five months before the next WRC.

The deadline for submission of contributions *where translation is required* is two months prior to the second session of the CPM.The deadline for submission of contributions *not requiring translation* is 1600 hours UTC, 14 calendar days prior to the start of the second session of the CPM.

A1.2.4 A preliminary draft of the Report of the BR Director to the next WRC on unresolved difficulties or inconsistencies encountered in the application of the Radio Regulations, which require consideration by the WRC, should be submitted to the second session for information purpose only.

A1.2.5 Meetings of the responsible ITU‑R groups should be scheduled to facilitate maximum participation by all interested members, avoiding as far as possible any overlap of meetings that might have an adverse impact on the effective participation of Member States. The final reports of the responsible groups shall be submitted directly to the CPM process, in time for consideration at the CPM Management Team meeting, or exceptionally via the relevant Study Group.

A1.2.6 Responsible groups [shall]/[are encouraged to] identify any new issues/topics for study to be considered under the standing agenda item in accordance with WRC Resolution **86** (currently agenda item 7) not later than their penultimate meeting prior to the second session of the CPM in order to provide the ITU Members sufficient time to establish their position and prepare contributions for the second session.

A1.2.7 In order to facilitate the understanding by all participants of the contents of the draft CPM Report, executive summaries (see § A1.2.3 above) shall be developed by the responsible group.

*Option 1:*

A1.2.8 Studies and output developed by the responsible or concerned groups shall strictly observe requirements of the WRC Resolutions concerning the relevant WRC agenda items and the Radio Regulations especially related to:

a) protection of existing and planned systems and applications of incumbent services if so required in accordance with the relevant WRC Resolution;

b) maintenance of the current status and protection requirements of a service as provided by the Radio Regulations, if not indicated otherwise in the WRC Resolution related to the WRC Agenda Item;

c) status and protection systems belonging to safety of life services.

*Option 2:*

A1.2.8 Studies and output developed by the responsible or concerned groups shall strictly observe requirements of the WRC Resolutions concerning the relevant WRC agenda items and the Radio Regulations especially related to:

a) protection of existing and planned systems and applications of incumbent services if so required in accordance with the relevant WRC Resolution;

b) maintenance of the current status and protection requirements of a service as provided by the Radio Regulations, if not indicated otherwise in the WRC Resolution related to the WRC Agenda Item.

*Option 3:*

A1.2.8 Studies and output developed by the responsible or concerned groups shall strictly observe requirements of the WRC Resolutions.

*Option 4:*

A1.2.8 Not used.

*Preference: Option 3*

– *Reasons: Too detailed clauses like Options 1/2 could make some side effects and there may be limitations to develop CPM Report. And, WRC shall be responsible for any proposed solution to respond the agenda item*.

A1.2.9 Responsible groups shall carry out studies on WRC agenda items and prepare draft CPM texts for inclusion into the draft CPM Report in accordance with the schedule established by the CPM Steering Committee (see § A1.5).

A1.3 The work of the CPM is directed by a Chairman in consultation and coordination with the Vice‑Chairmen. The Chairman and Vice‑Chairmen of the CPM are appointed by the Radiocommunication Assembly and are eligible to serve for only one term in their respective offices. Procedures for appointment of a Chairman and Vice‑Chairmen of CPM are to follow those for Chairmen and Vice‑Chairmen as found in Resolution [ITU‑R 15][208 of the Plenipotentiary Conference].

*Editorial note: The reference to Resolution ITU‑R 15 may be modified taking into account the RA‑19 decision concerning this Resolution.*

A1.4 The first session of the CPM appoints Chapter Rapporteurs to assist in guiding the development of the text that will form the basis of the CPM Report, and to help with the consolidation of texts from the responsible groups into a cohesive draft CPM Report. If a Chapter Rapporteur is not in a position to continue his/her duties, a new one should be appointed by the CPM Steering Committee (see A1.5 below), in consultation with the BR Director.

A1.5 The CPM Chairman, the Vice-Chairmen and the Chapter Rapporteurs constitute the CPM Steering Committee.

A1.6 The Chairman shall convene a meeting of the CPM Steering Committee together with the Chairmen of the responsible groups and the Study Group Chairmen. This meeting (called the CPM Management Team meeting) shall consolidate the output from the responsible groups into the draft CPM Report, which will be an input document to the second session of CPM.

A1.7 The consolidated draft CPM Report shall be translated into the six official languages of the Union and shall be distributed to Member States at least three months prior to the date scheduled for the second session of CPM.

A1.8 Every effort shall be made to ensure that the volume of the CPM Report is kept to a minimum. To this end, responsible groups are urged to maximize the use of references to approved ITU‑R Recommendations and Reports, as appropriate, in preparing draft CPM texts.

A1.9 The work of the CPM shall be carried out in accordance with Article 29 of the ITU Constitution in the official languages of the Union.

A1.10 In preparing for the CPM, maximum use should be made of electronic means for the distribution of contributions to participants.

A1.11 The other working arrangements shall be in accordance with the relevant provisions of Resolution ITU‑R 1.

Annex 2

Guidelines for preparation of the draft CPM Report

# A2.1 Executive summary for each WRC agenda item

A2.1.1 In accordance with § A1.2. 7 of Annex 1 to this Resolution, an executive summary for each WRC agenda item has to be included in the final draft CPM text. If a Chapter Rapporteur has been appointed, that person may assist in the preparation of the executive summary.

A2.1.2 In particular, for each WRC agenda item, the executive summary should describe briefly the purpose of the agenda item, summarize the results of the studies carried out and, most importantly, provide a brief description of the method(s) identified that may satisfy the agenda item. The executive summary should be limited to no more than half a page of text.

# A2.2 Background sections

A2.2.1 The purpose of a background section is to provide general information in a concise manner, in order to describe the rationale of the agenda items (or issue(s)), and should be limited to no more than half a page of text.

# A2.3 Page limit and format for draft CPM texts

A2.3.1 The responsible groups should prepare draft CPM texts in the agreed format and structure as decided by the first session of the CPM.

A2.3.2 All necessary texts should not exceed a page limit of 10 pages per agenda item or issue.

A2.3.3 In order to achieve this objective, the following should be implemented:

a) the draft CPM texts should be clear and drafted in a consistent and unambiguous manner;

b) the number of proposed methods to satisfy each agenda item is to be kept to an absolute minimum necessary;

c) if acronyms are used, the meaning of the acronym is to be written out in full the first time it appears, and a list of all acronyms is to be provided at the beginning of the Chapters;

d) quoting texts that are already contained in other official ITU‑R documents should be avoided by using relevant references (see also § A2.5).

# A2.4 Methods to satisfy the WRC agenda items

A2.4.1 The number of proposed methods to satisfy each agenda item should be kept to an absolute minimum necessary, and the description of each method should be as precise and concise as possible.

*Option 1:*

A2.4.2 If necessary, views may be provided on these methods. The number of views shall be limited to the minimum possible.

A2.4.3 In order to reduce the number of methods, options for a method may be included in the Report.

*Option 2:*

*Option 3:*

A2.4.2 In some cases, when more than one method is presented, on an exceptional basis it may be possible to provide advantages and disadvantages for each method limited to two (2) advantages and two (2) disadvantages per method, to be agreed by consensus of Member States attending the meeting. However, providing advantages and disadvantages is to be discouraged as it can needlessly lengthen the text and Member States may present their views on their preferred method in their proposals to the WRC.

A2.4.3 In order to reduce the number of methods, alternative approaches for a method may be included in the Report. In order to maintain concise methods, it is necessary to minimize the number of alternatives for a method to a maximum of three (3).

A2.4.4 The methods, advantages/disadvantages, and options shall not be contradictory to provisions of the Radio Regulations, unless the relevant WRC Resolution on a given agenda item foresees possible modification of these provisions.

*Note: With respect to § A2.4.2, RA-19 is invited to consider the efficiency and appropriateness of advantages and disadvantages.*

*Preference: Option 1*

*– Reasons: Option 1 is concise and enough to express the intention to reduce the proliferation of views/options/alternatives. Too detailed text in the Resolution could create unforeseen constrictions, and it may be best left to normal customary practice.*

A2.4.[x] While a method of “no-change” is always a possible method and normally should not be included amongst the methods, an explicit “no-change” method could be included on a case-by-case basis, provided it is proposed by a Member State together with (an) accompanying reason(s).

A2.4.[y] Examples of regulatory texts could also be developed for the methods and could be presented in the relevant sections of the draft CPM texts relating to regulatory and procedural considerations in accordance with the relevant WRC Resolution. All efforts should be made to keep the methods and regulatory text concise and clear. Terminology that could lead to misunderstanding, such as “option”, which could be construed as “optional”, should be avoided and “alternative” used instead.

*Note: Taking into account §* *A1.2.2, RA-19 is invited to consider how to address issues from WRC Resolutions calling for ITU-R studies which have not been included in the next WRC agenda or in the subsequent WRC preliminary agenda, taking into account that those issues should not lead to the development of methods and regulatory texts.*

# A2.5 References to ITU‑R Recommendations, Reports, etc.

A2.5.1 Quoting texts that are already contained in ITU‑R Recommendations should be avoided by using relevant references. A similar approach should be followed for ITU‑R Reports on a case-by-case basis, as appropriate.

A2.5.2 If ITU‑R documents are still undergoing the ITU‑R adoption/approval process or are still at the stage of draft documents when the draft CPM texts have to be finalized, they could still be referenced in the draft CPM texts, with the understanding that the references will be further reviewed at the second session of CPM. Working documents or preliminary draft documents should not be referenced in the draft CPM texts unless there is sufficient opportunity to complete them for consideration by the Radiocommunication Assembly prior to WRC.

A2.5.3 If possible, it is desirable to include the specific version number of the existing ITU‑R Recommendations and/or Reports referenced in the draft CPM texts.

# A2.6 References to the Radio Regulations, W(A)RC Resolutions or Recommendations in the draft CPM texts

A2.6.1 Apart from the relevant sections dealing with regulatory and procedural considerations, it might be necessary to refer to some Radio Regulations, Conference Resolutions and/or Recommendations. However, in order to reduce the number of pages, the text of those Radio Regulations or other regulatory references should not be repeated or quoted.

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1. 1 The immediately forthcoming conference, hereafter called in short the “next WRC”, is the WRC to be held immediately after the second session of the CPM. The subsequent WRC is the WRC to be held three or four years after the “next WRC”. [↑](#footnote-ref-1)