

Interconnection Regulatory & Technical Issues

Hank Intven

ITU Development Symposium for Regulators
Geneva, 20-22 November 2000

McCarthy Tétrault

Summary

- » Importance of Interconnection
- » Harmonization of Approaches
- » Regulatory Issues
- » Technical Issues

McCarthy Tétrault

Importance of Interconnection

- » Major issue in ITU regulatory surveys
- » Interconnection regulatory frameworks:
 - 1990 - very few countries
 - 1995 - 46 countries
 - 2000 - 98+ countries

McCarthy Tétrault

Importance of Interconnection

» Regional interconnection guidelines:

- EU - 1997 & July 2000
- APEC - May 1999
- CITEL - 1999
- TRASA - May 1999

McCarthy Tétrault

Harmonization of Approaches

- » Similar equipment, network architecture, software
- » Standardized approaches reduce regulatory risk & attract investment
- » Reduces regulatory workload & complexity
- » Promotes trade in telecom services (e.g. EU)
- » WTO Telecom Regulation *Reference Paper* promotes harmonization of approaches

WTO Reference Paper

- » ‘Major Suppliers’ must interconnect
- » At any technically feasible point
- » In a timely fashion
- » Non-discriminatory & transparent terms
- » Cost-oriented rates
- » Unbundled charges
- » Public procedures, agreements &/or offers
- » Independent dispute resolution

McCarthy Tétrault

Regulatory Issues

- » Advance guidelines
- » Where to focus interconnect regulation
- » Regulating interconnection

McCarthy Tétrault

Advance Guidelines

- » *Ex ante* and *ex post* regulation
- » Problems with ex-post regulation
 - Unequal bargaining power
 - Delay
 - One-sided deals
- » *Ex ante* guidelines now the norm
- » Operators negotiate within guidelines

Focus of Interconnect Regulation

- » Policy goal: ‘any-to-any’ interconnection
- » Regulatory focus: dominant operators
- » Others have little market power
- » Avoid excessive regulation
- » Increasing focus on mobile, cable, Internet networks

Regulation of Interconnection

- » Transparency - agreements & RIOs
- » Timeliness
- » Non-discrimination
- » Cost-oriented rates
- » Independent dispute resolution
- » Appeals, mediation & technical committees

Non-discriminatory Interconnect

- » No discrimination between operators
- » No undue preferences to own operations
 - (e.g. unbundled loops)
- » No cross-subsidy
 - (i.e. monopoly to competitive services)
- » No vertical price squeezing
 - (imputation tests)

Technical Issues

- » Points of interconnection
- » Dialing parity or pre-selection
- » Infrastructure sharing
- » Collocation
- » Quality of interconnection services

Conclusions

- » Interconnection: key to competition
- » Unguided negotiation approach giving way to *ex ante* regulatory guidelines
- » Harmonization of global interconnection approaches
- » Regulation plays key role in success of interconnection and competition

McCarthy Tétrault