

#### Universal access in a broadband-based IP-enabled environment: how is access for all ensured?

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The views expressed in this presentation are those of the author and are without prejudice to any position TRA may take in its' regulatory activities



#### What is NGN? Overall picture...

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- Next Generation Network (NGN): a packet-based network able to provide telecommunication services and able to make use of multiple broadband, QoS-enabled transport technologies and in which service-related functions are independent from underlying transport-related technologies.
- It enables unfettered access for users to networks and to competing service providers and/or services of their choice.
- It supports generalized mobility which will allow consistent and ubiquitous provision of services to users.
   IP-based



Source: ITU





#### Why people want to access – no less important...



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 Less fancy answer to the real needs...



## Why people want to access – no less important...



- Greater variety of access

» Greater choice - prospective of greater competition

- Same but cheaper
- Anything people could want...
  - » Creativity is the only limit...





Maslow's Hierarchy of Needs is shown above. The pyramid illustrates the five levels of human needs. The most basic are physiological and safety/security, shown at the base of the pyramid. As one moves to higher levels of the pyramid, the needs become more complex.

Source: UTAS, Community Leadership in Rural Health

- Basic needs should be satisfied in a first place
- NGNs should enable services that satisfy specific needs of the people
  - One size does not fit all







#### *No futuristic toys, but services that people need...*

- Direct assistance in day-to-day activities
  - Increasing access to healthcare
  - Remote eye care (Aravind Hospitals)
  - Telemedicine (ReMeDi<sup>™</sup>)
  - Veterinary care with Veterinary college, using the video conferencing
  - Videoconferencing to connect farmers to an agricultural expert





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**IIT Madras** 

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Examples from India. Source: A. Jhunjhunwala, IIT Madras







#### No futuristic toys, but services that people need...

- Enhancing access to education
  - Assistance in preparation for high school exams
    - » Test deployed in 18 villages in India, 757 children a year (March 2006)
    - » Pass percentage 80% vs. state rural statistics of under 50%
      - Almost 100% passed in 14 out of 18 villages
- New sources of income
  - Rural BPO activities
    - » Administrative
      - Data entry, Data formation
    - » Localization
      - Translation, Voice over
    - » Engineering
      - 2D drafting, 2D to 3D conversion
  - Distributed production enabled by the Internet
    - » Embroidery, bags, soap, banana rope, dry flowers

Examples from India. Source: A. Jhunjhunwala, IIT Madras



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- Better access to financial services
  - Internet banking
  - Credit rating
  - Cash over SMS (the Guardian, 20 March 2007)
    - » Target people excluded from the formal finance sector (80 per cent of population)
      - M-Pesa by Safaricom (Kenya)

-10 000 people signed up in first two weeks

- Philippines - Globe Telecom and Smart Communications







#### Could market be used to deliver?..

- Doing business with underprivileged could be very profitable
  - GrameenPhone was the most profitable part of Telenor's global mobile network in the final quarter of 2006 (Daily Star, 20 February 2007)
    - » 42.3 per cent operating profit margin
    - » Number of subscribers almost doubled in a year (from 5.542 million to 10.759 million)
    - » Idea cell phone as a source of income (not as the item of expenses)
    - Offspring of GrameenPhone
      - » Village Phone
        - Business tool for local village entrepreneurs mainly ladies ("phone ladies")
        - GSM payphone paid by money from micro-finance (200USD)
        - Started in Bangladesh, replicated in Uganda and Rwanda
      - » CIC Community information centres
        - Internet and other communications services to rural areas







#### Could market be used to deliver?..

- Entrepreneurship and small businesses could be a driver:
  - Entrepreneur-driven operator assisted telephone booths introduced in India in 1987
    - » 950,000 such PCOs covering every street
    - » Generate 25% of total telecom income serving 300 million people
  - Indian local Cable TV operators brought in cable connection to homes at US\$2 per month
  - The ITT Madras project, which allows a local Indian entrepreneur to establish a Kiosk with telephone connection, access to the Internet with 6 month unlimited access, multimedia PC, printer and power back-up, Indian language software, video conferencing software, and receive training for US\$1200
    - » Kiosk could be used to aggregate village's demand
    - » Services (besides telephony):
      - Learning typing, computer education, photography, movies on CD, EmailVoice and Video mail, e-government
      - Videoconferencing, providing telemedicine, veterinary care, e-learning, e-agriculture
    - » Needs US\$100 per month to break even
  - Aid/Grant does not scale Successful enterprises can do this





- Accessibility to necessary equipment
  - » Penetration of PCs
- Human capacity
  - » General training and education (secondary, tertiary as well as informal)
  - » E-literacy
- Favourable environment
  - » E-government
  - » E-commerce
  - » R&D expenditure
  - » ICT expenditure

#### - Demand side indicators rank much higher than supply side

Conclusions of the benchmark of the EU countries made by Diana Korsakaite (RRT Lithuania) and Tomas Lamanauskas (TRA Bahrain)



- Voice telephony is transforming
  - With VoIP, voice becomes just one of the applications delivered over a NGN
  - Service is separated from an access
    - » Need to rethink the definition
  - Estimates (EC) suggest that in the beginning of 2005 there were around:
    - » 4.9 million VoIP customers in Japan
    - » 1 million in the USA
    - » 110.000 in Germany,
      220.000 in France and
      50.000 in the UK







- Could payphones become a profitable business?...
  - One of the services provided by integrated communication centres
    - » Internet Kiosks, Public Internet Access Points, Community Information Centres
  - Standalone devices for converged communication
  - Reports from some forerunners are not encouraging
    - » BT (UK) has suspended its' programme of payphone replacement by Payphone Internet Kiosks that was launched just a few years ago. There are some signs that ordinary payphones could be installed returned.
    - » However the situation in a developing country could be very different
  - However it is important to constantly reconsider whether provision of payphones still serves its' original purpose...



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## NGNs and traditional universal services...

- Directory services
  - Different solutions for different types of communications
    - » Not a great success of directory services in mobile telephony
  - From auxiliary services to a variety of standalone ones
    - » Search engines
    - » Online white-/yellow-pages
    - » Contact management tools
    - » Key element of peer-to-peer VoIP communications
    - » Solutions for integration



- Subscriber data increasingly becomes a separate economic good
  - » Competition rules apply
  - » However privacy issues should also be taken into account
  - » The nature of link between communication services and contact data is changing

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- Emergency services who should be responsible?
  - Should it be linked to voice telephony services?
  - What is the role of providers of access?
    - » They are the only ones, who have location data
  - Could it be a separate service/application, provided directly by emergency services?
- Services to disabled:
  - 550 mio. disabled people world wide
  - Possibility to provide global services over NGNs opens opportunities for a market-based approach





- So what is universal services in an NGN world?..
  - In the world where market players no more sell technologies and services, but solutions...
  - Government should not care about technologies and even services anymore.
  - Universal services
    - » Anything that enables people to satisfy their genuine needs
    - » This is not about telecoms anymore this is about general enhancement of people's lives
  - One size does not fit all
    - » Services
    - » Costs
    - » Value for money



#### Coming to conclusions...

- Let the market work
  - People are prepared to pay for the services they need provided innovative forms of payment are used
    - » If I earn more, I can give you back a share of it (microcredits)
  - Market is able to find solutions, if:
    - » Innovative entrepreneurs are able to access the market
      - Do not kill the jokers
      - Deep pockets is not the only answer
      - All artificial barriers should be removed
    - » Nondiscrimination is ensured
  - Appropriate pro-competitive framework is vital
    - » Proper access to resources administered by a state
      - Radio spectrum
    - » Appropriate interplay of ex-ante and ex-post regulatory framework
      - Private barriers are not a good substitution for public ones
      - However innovativeness and creativity should be rewarded
      - "Network neutrality" v. "walled gardens"
  - Could we aim to remedy "market failures" without aiming to create a "market"?





- Do no harm
  - If Government support was needed, intervention should aim to push a demand curve without favouring specific market players
    - "Business as usual" (more targeted approach to usual functions of a Government)
      - Education
        - General raising of level literacy
        - Equipping of schools with necessary equipment and services
        - Public internet access points
      - E-Government, E-Health, E-Education
      - Small and Medium Enterprise support policy
        - Electronic commerce
      - Tax policy
      - Social policy (adequate level of living)
      - Aggregated procurement of access to governmental authorities
    - » Direct creation of demand
      - Vouchers for telecoms services
    - » Ultima ratio competitively neutral supply side subsidies
      - Reverse auctions
      - True costs of universal services could be revealed in a market where effective competition is ensured and real (not artificial) market failures should be addressed



#### Coming to conclusions...

- Keep the safety net...
  - Existing measures ensuring universal services could not be withdrawn over night
  - It will take time for the market to mature and transform to NGN world
  - It will take time for competitive market forces to take over
    - » Even then it is important to identify and remedy real market failures
    - » Even then the approach should be pragmatic



- NGNs aim to provide enabling environment for an abundance of tailored services
  - One size does not fit all any more
- Innovative and creative market players are able to serve the needs of everyone to a much greater degree than could traditionally be expected, provided:
  - They are given the ability to enter a market, and
  - Appropriate pro-competitive framework is in place, and
  - Unnecessary barriers are lifted
- Where state intervention is still needed, it should be carefully designed not to distort a market
  - Emphasis should be on assisting the growth of demand rather than pushing the supply
  - Where supply is required to be subsidized, measures employed should be non-discriminatory and competitively neutral
  - Only the free market could reveal the true cost of universal access
- Pragmatic attitude should be taken in lifting existing obligations

That's it...



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