Taxation of mobile telecoms

Sector-specific taxes on consumption and international traffic

Vikram Raval

Government and Regulatory Affairs

SG3 Seminar – Cotonou, Benin May 2012

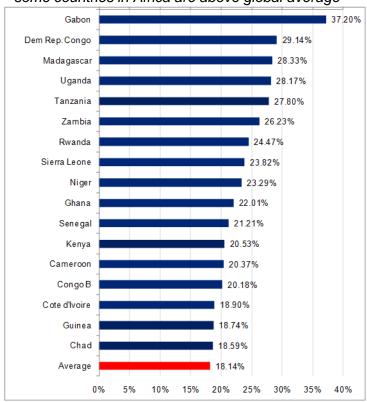


Sector-specific taxes on mobile telecoms have negative impacts

2

- Mobile telecoms is a significant contributor to national economies
 - Direct monetary contribution
 - Mobile services stimulate activities in the wider economy further boosting GDP
 - Provides sustainable employment opportunities to millions across the region
 - Improves productivity of employees and businesses
 - Social benefits (e.g. m-money)
- Sector-specific taxes on mobile telecoms are harmful
 - Prevents consumer take-up of mobile services
 - Discourages consumer usage
 - Hinders investment in networks and services

Tax as a proportion of total cost of ownership in some countries in Africa are above global average



Source: GSMA/Deloitte Global Tax Review (2011)



Reducing sector-specific taxes on mobile telecoms benefits citizens, businesses and governments

- High taxes send the wrong signals on consumption and investment
 - Limits the value creation potential of mobile
- Reducing mobile taxes could be beneficial
 - Increases take-up of mobile services
 - Encourages usage of mobile services
 - Stimulates economic activity (multiplier effect)
 - Could generate more revenue in taxes
- Kenya abolished taxes on handsets in 2009
 - Increased take-up of services
 - Created more revenue for government

Mobile take-up and handset sales increased in Kenya after handset taxes were removed



Source: GSMA/Deloitte Case Study on Kenya (2011)

3





Lowering tax increased penetration and handset circulation



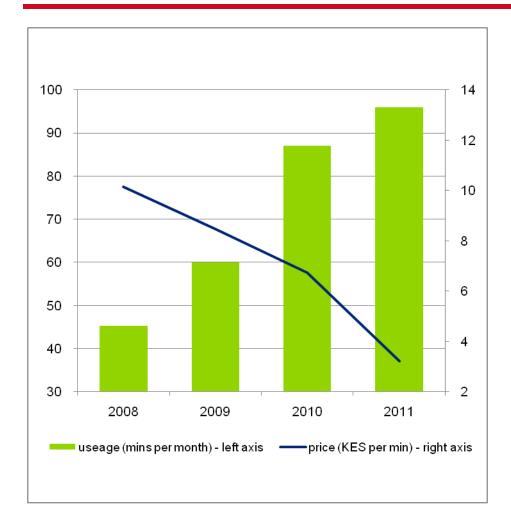
- Kenya recognised that the handset price represented a barrier to the development of the sector
- In June 2009, the 16% VAT on mobile phone handsets was removed
- Since then, handset purchases have increased by more than 200% and mobile penetration has increased from 50% to 70%

Source: Wireless Intelligence, Deloitte analysis





Tax reductions and healthy competition have lowered prices



- In the last three years prices have fallen by 70%
- Usage of mobile services has risen by 113% (average minutes of use per user per month)
- Through increased handset circulation, a higher share of consumers has received access to high-value mobile services:
 - M-Banking
 - M-Agriculture
 - M-Health

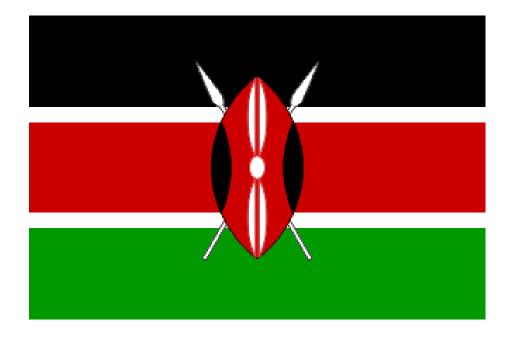
Source: Wireless Intelligence, Deloitte analysis





Despite the tax cut, mobile operators contribute more tax!

- In 2011, mobile operators in Kenya will contribute more than KES 40 billion to the government
- This is an increase of 33% compared to 2008
- An example other governments should follow!

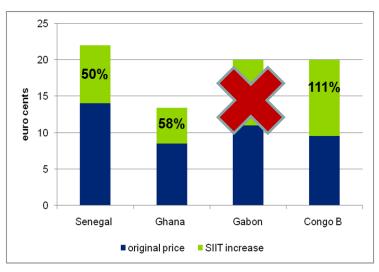




Additional taxes on international traffic could be counter-productive

- Some countries are considering additional charges on international incoming traffic
 - Charges are fixed by government and not set competitively creating market distortions
- Raises call prices
 - Increases the cost of calling the country
 - Other countries may reciprocate increasing the cost of calling other countries
- Negative unintended consequences
 - Reduces level of cross-border economic activity
 - Creates opportunities for arbitrage
 - Damages international reputation and raises questions on compatibility with global obligations
 - Significant implementation costs for no added value

Proposed charges significantly increased international termination charges Gabon did not go ahead with its proposal



Source: GSMA/Deloitte Report on Surtaxes on International Incoming Traffic (2011)



Governments should carefully consider the negative consequences of taxing international traffic

- Taxing international callers could negatively impact local consumers and businesses and citizens abroad
- Damages international reputation and reduces global competitiveness
 - Might affect a significant proportion of intra-regional traffic and risks a domino effect in the region
- Setting charges for international termination through competitive market mechanisms leads to better outcomes that setting high fixed charges
 - Significant monitoring costs might not result in value-add for the national economies

8



Governments should move towards an optimal tax regime for mobile telecoms

- An optimal taxation policy balances government revenue, socio-economic development goals and international competitiveness
 - Taxing mobile telecoms as a luxury good is not aligned with the other policy goals
 - Revenues from high taxes might not outweigh the lost GDP and socio-economic benefits
- Countries should consider the abolishment/reduction of sector-specific taxes on mobile services
 - Higher taxes on mobile services send the wrong signals for consumption and investment
 - Increasing the taxation levels are not aligned with the goal of creating a digital economy
 - Reducing the tax burden would benefit the country
- Countries should be aware of the unintended negative impacts of taxes on international traffic
 - Taxing international traffic is not aligned with the direction of travel towards a liberalised telecommunications environment

9

