

# Making Sense of Internet Governance: Identifying Public Policy Issues

Milton Mueller Syracuse University Internet Governance Project

#### Outline

- The "G-word"
- Enumerate Existing Internet governance regimes
- Taxonomy for identifying policy issues
- Discussion of 4 specific policy issues

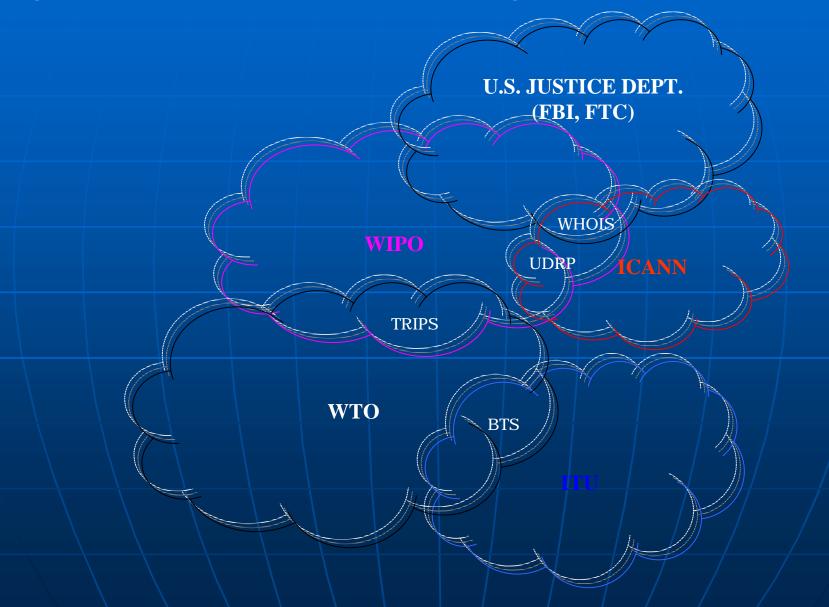
## Existing Internet Gov Regimes

- ICANN
  - Private contracts used to address policy issues in intellectual property, competition policy, law enforcement, resource allocation
- Cybercrime Treaty (CoE)
  - · Hacking, Child porn,
- WIPO
  - "Internet copyright treaties" (Dec. 1996); 'Casting treaty; domain name disputes and rights
- UNCITRAL and Hague Convention Private Law
- WTO
  - TRIPS, Telecom services
- Strong States exporting rules
  - U.S. FTC, U.S. ACPA
  - EU competition policy decisions, Privacy Directive

## Proposed Int-Gov Regimes

- Content regulation
  - Bertelsmann Foundation classification scheme
  - Council of Europe "right of reply" on web sites
- Settlement regime for ISPs
  - APEC, Australia

Figure 1 - (Some) Internet Governance Regimes



### Public Policy issues in Internet Gov

**Politics** 

Meta-Domains

Jurisdiction

Cooperative Law Enforcement

Global Resource Assignment



- Content regulation & culture
- Data Protection,
  Privacy, Surveillance
- Intellectual property and fair use
- Trade & E-commerce
- Competition Policy
- Security/Survivability
- Wealth Redistribution

### Whois, Data Protection, ICANN

- The Whois protocol and directory
- Transformation of the Whois
  - Intellectual property holders/monitors
  - Law enforcement
- Conflicting regimes
  - Privacy, data protection norms
  - LEA, IPR interests in cheap access
- Is ICANN the best forum to resolve this?
  - Somewhat biased representation
  - Identity in cyberspace goes beyond ICANN's mandate

## Music downloading

- "Regime" established via RIAA lawsuits. Targets:
  - End users
  - ISPs
  - Technical circumvention
- Jurisdiction issues
  - E.g., KaZaa
- Fair use definition
- IPR is too important to be left to the IPR lawyers/WIPO

# gTLD addition (ICANN)

- Ad hoc beauty contests
  - Discretionary selection
  - Rules made up each time
  - Extensive vetting of business plans
- Discriminatory effects against
  - Entrepreneurial start-ups
  - Non-OECD actors
- Need to apply trade principles
  - ICANN process a violation of trade norms

## Spam

- Law enforcement coordination
- Infrastructure regulation?
  - Hopefully not
- Capacity for end user-driven technical adjustments
  - Filters
  - Caller ID
  - Attention bonds