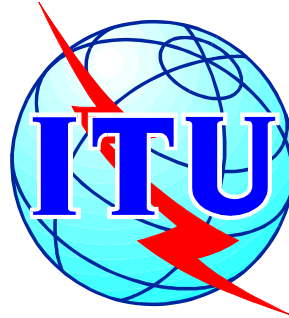


Sender-Keeps-All: Telecoms heaven, or Telecoms hell?

Dr Tim Kelly,
Strategic Planning Unit,
International
Telecommunication Union,
5th Annual Global Pricing
Congress, Munich, 2 March 2000

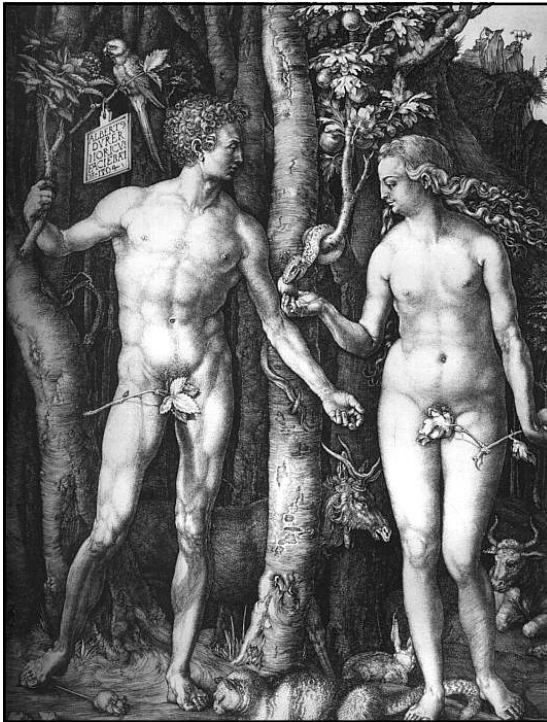


The views expressed in this presentation are those of the author and do not necessarily reflect the opinions of the ITU or its membership.



Sender-keeps-all: Telecom heaven or Telecom hell?

- **In the beginning there was ... Sender-keeps-all**
 - ⇒ **Early days of the telegraph**
 - ⇒ **Early days of the Internet**
- **A vision of Telecom heaven**
 - ⇒ **Why, where and when Sender-keeps-all works well**
 - ⇒ **Why it might work again in the future**
- **A vision of Telecom hell**
 - ⇒ **Why it proved to be unsustainable**
 - ⇒ **Why it usually ends in tears**
- **Lessons across the centuries**
 - ⇒ **What the telegraph pioneers might teach the Internet**

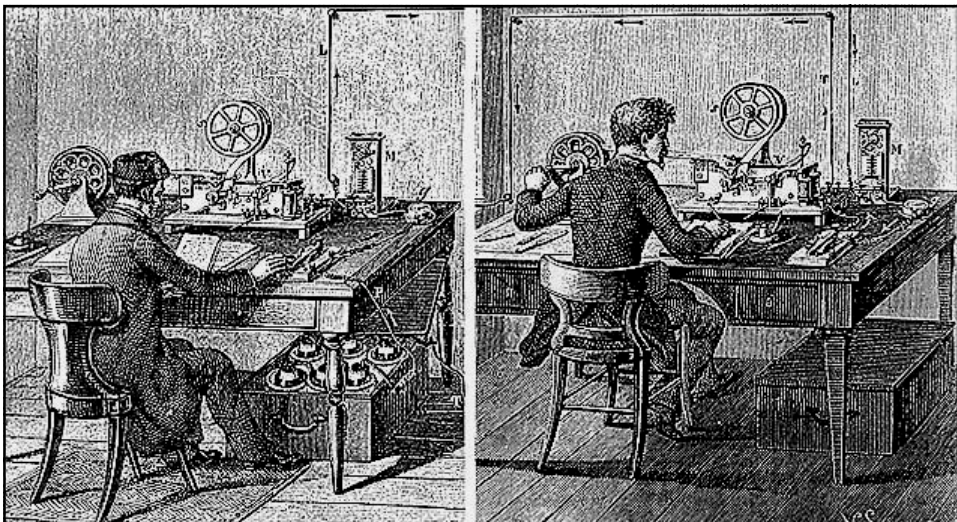


**In the beginning
there was:**

Sender-Keeps-All

**“A system in
which the service
provider
originating a call
keeps the entire
revenue derived
from it”**

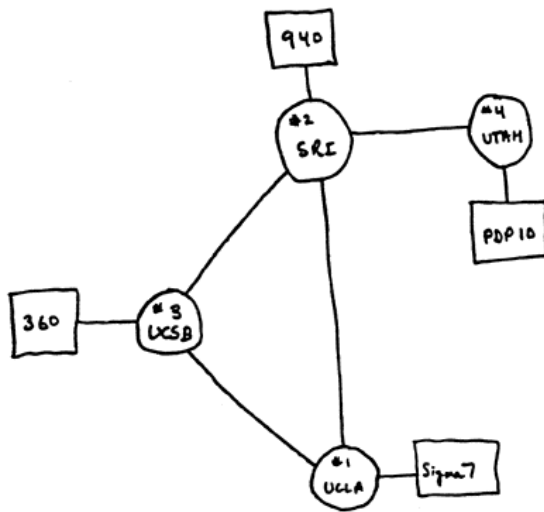
Albrecht Durer, Adam & Eve, 1504



Sender-Keeps-All in action (1):

A German telegraph operator (left) sends a message to a French operator (right), both using Morse equipment

Source: ITU Photo library © Canal



Sender-Keeps-All in action (2):

A network diagram of the nascent four-node Internet (ARPANET), circa 1969, with nodes in UCLA, SRI, UCSB and Univ of Utah.

Source: Hobbes Internet Timeline at: <http://www.isoc.org/zakon/Internet/History/HIT.html>



Sender-keeps-all as Telecom heaven

- No requirement for correspondent agreement
- No requirement to monitor incoming and outgoing traffic
- No requirement to make financial settlements
- No need for debts or disputes
- Possible to get service up and running quickly
- The marginal cost of an extra unit of traffic is zero, so:
 - ⇒ Extra traffic means pure profit
 - ⇒ Sender-keeps-all is cheaper than interconnect



Sender-keeps-all: Where it works well ...

- When traffic flows are balanced
- When the revenues derived from traffic flows are balanced
- Where tax regimes are harmonised
- Between similar network types
- Where partners trust each other
- Where traffic is “too cheap to meter”
- Where distance is irrelevant
- In border areas between ‘similar’ neighbours



Past examples of sender-keeps-all

- Early telegraph network
- Between countries of Eastern and Southern African regions
- Between UK and Ireland
- Between Singapore and Malaysia
- Between Russia and the other Republics of the former Soviet Union
- Early Internet, prior to commercialisation
- Between tier one Internet peers

Note: Sender-keeps-all has subsequently been abandoned in some of these relations, e.g., formally ended on 1/1/99 in Southern Africa



Alternatives to Sender-keeps-all

- International accounting-revenue division method
 - ⇒ Accounting rate, split 50/50 between correspondents
 - ⇒ US International Settlements Policy became dominant paradigm for most international relations
- Flat-rate price procedure (e.g., leased capacity)
- Traffic-unit price procedure
but increasingly, the trend is towards
- Facilities-based interconnect agreements (e.g., fixed to mobile)



Sender-keeps-all as Telecom hell

- Sender-keeps-all encourages partners to “cheat” on each other
 - ⇒ Usually strong partners cheating on weaker ones
 - ⇒ Usually “clever” partners cheating on naïve ones
 - ⇒ Usually involves being “economical with the truth”
- Promotes refile, re-origination, tromboning of calls and other forms of call re-routing
- Encourages “dumping” of calls (e.g., junk e-mail)
- Sender-keeps-all discourages development of enhanced or content-rich services

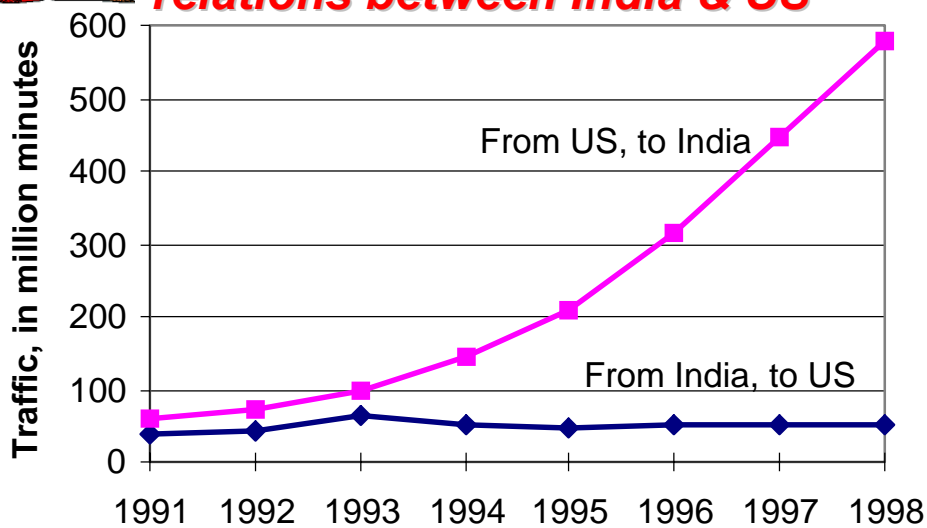


Sender-keeps-all: Where it works badly

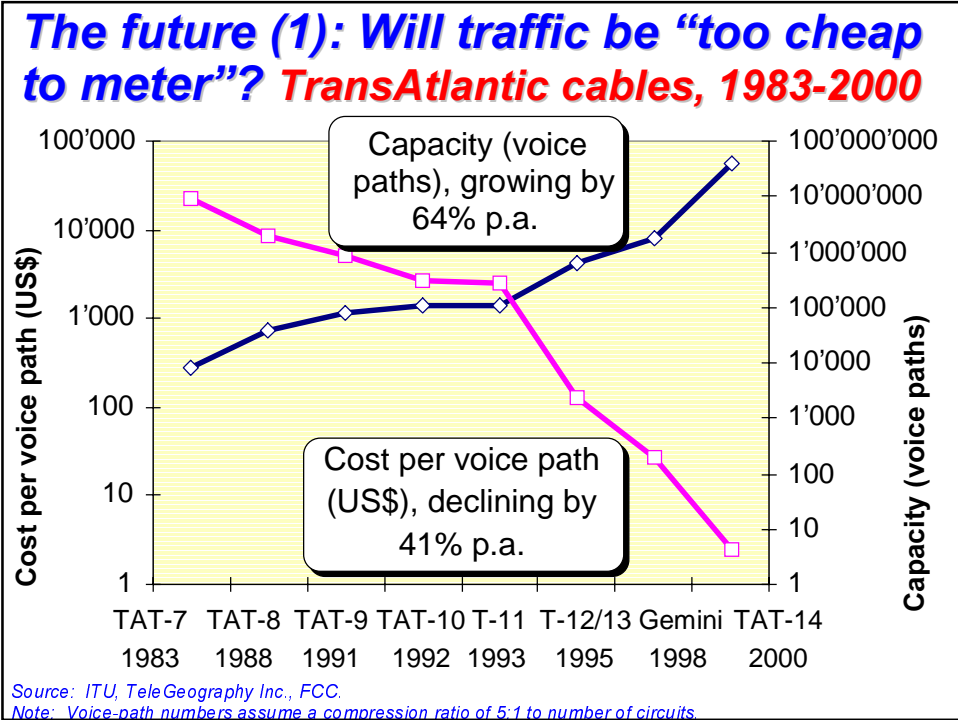
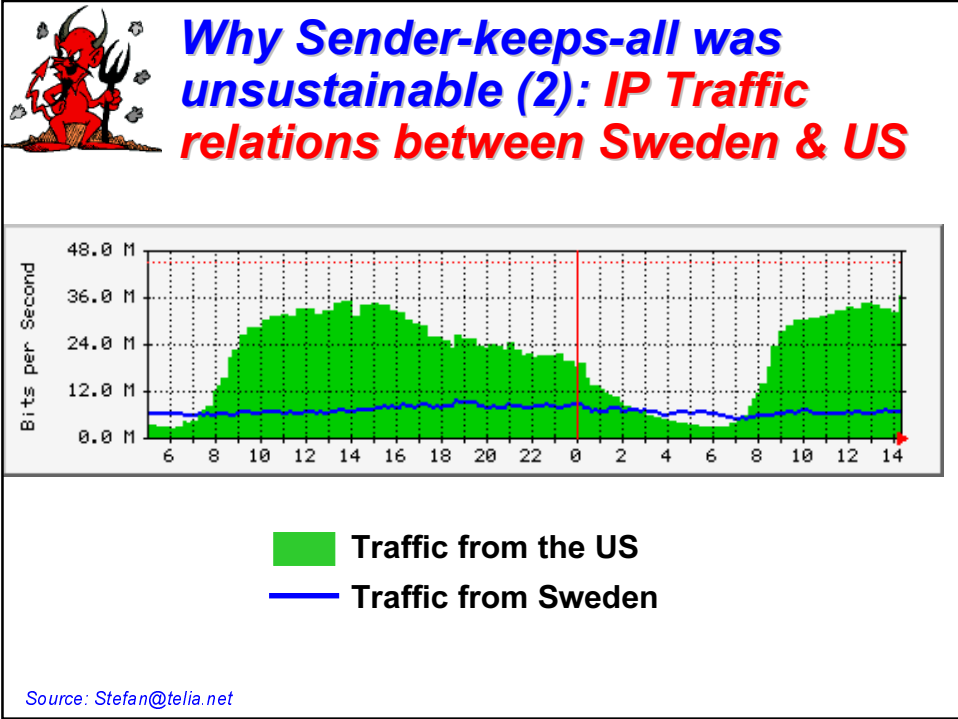
- **Where traffic flows are asymmetric:**
 - ⇒ **on voice networks due to development of call-back, calling cards, refile etc**
 - ⇒ **on Internet as web-browsing and streaming media have become major forms of traffic**
- **Where partners are unequal in terms of their wealth, size, economic development, tariff structure or degree of market liberalisation**
- **Where different types of network with different cost structures (e.g., mobile and fixed-line; voice and data) are interconnecting**



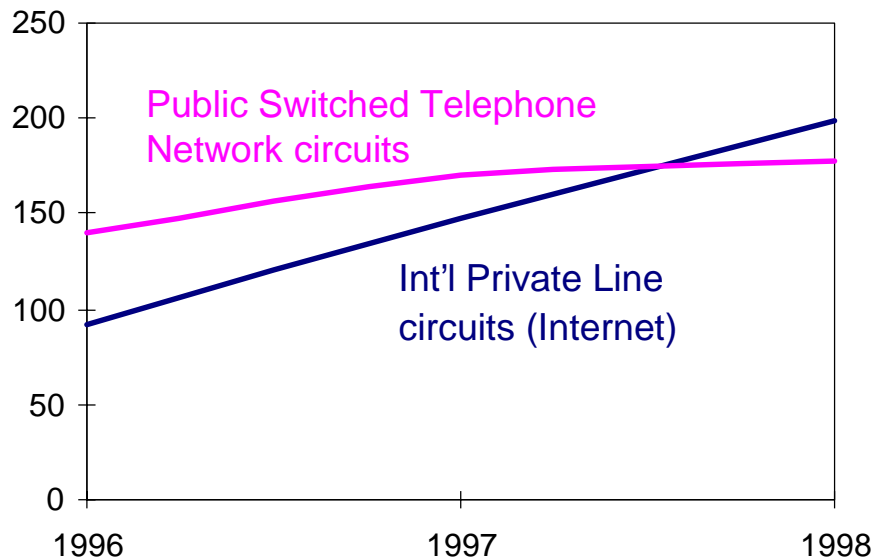
Why Sender-keeps-all was unsustainable (1): Voice Traffic relations between India & US



Source: ITU, India country case study, available at: <http://www.itu.int/wtpf/cases/index.htm>



The future (2): Will IP render PSTN circuits obsolete? *International circuit usage*



Note: Based on usage of circuits between the US and the rest of the world. Source: FCC.

Sender-keeps-all: A wake-up call from the past to the future?

Sandro Botticelli, Venus and Mars



- Sender-keeps-all is the way things began in telecom, and it may be the way things end-up
- But sender-keeps-all broke down because of:
 - ⇒ traffic asymmetry: are things any different now?
 - ⇒ the dominance of US practices on international settlements: as is now the case for IP traffic